Office for Budget Responsibility

## July 2023 Fiscal risks and sustainability

The live event will begin at 11.30

# Office for Budget Responsibility

## July 2023 Fiscal risks and sustainability report

Richard Hughes
Chair

London 13 July 2023

# **Content of this report**

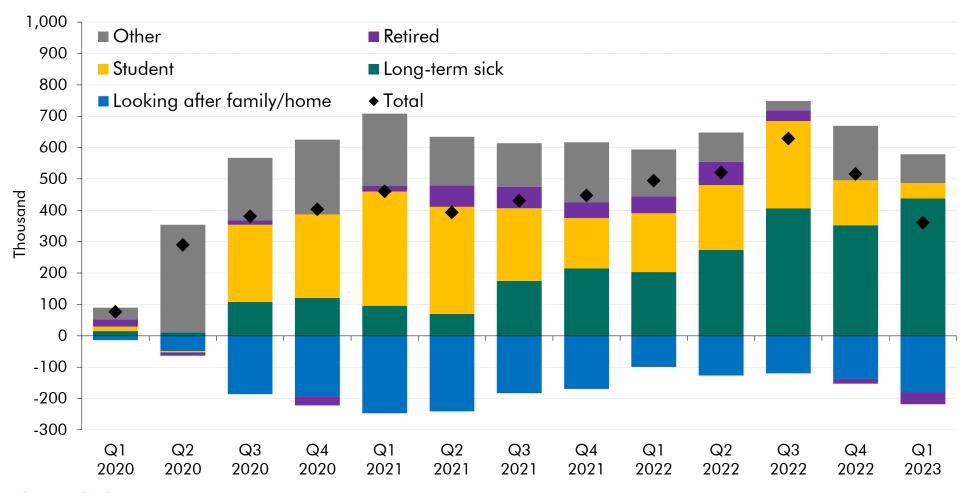
Inactivity and health (Chapter 2)

Energy (Chapter 3)

Debt sustainability (Chapter 4)

Fiscal risk register (Chapter 5)

# Change in working-age inactivity since 2020



Source: ONS

# The long-term sick inactive population

- Age: Half of the post-pandemic *increase* among those aged **50-64**
- Health condition: Half of the post-pandemic increase among those citing mental health problems and unspecified conditions (potentially including long-Covid)
- Qualification: Nearly three-fifths of the post-pandemic increase among those with Alevel qualifications or below
- Occupation: Most of the post-pandemic *increase* among those who previously worked in lower-paid occupations and often in high-social-contact sectors
- **Duration:** More than half of the wider *stock* of those inactive for health reasons have been out of work for **over three years**, and over a fifth have **never worked**

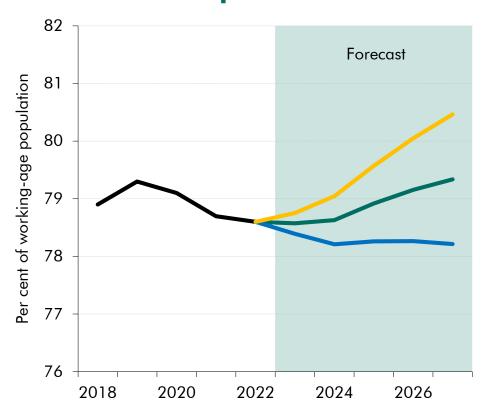
# Fiscal impact of health-related inactivity

# The 440,000 rise in health-related inactivity since start of the pandemic will cost the public finances in 2023-24:

- Around £7bn in additional welfare spending, with around two-thirds of this spent on health-related universal credit and a third on disability benefits
- Around £9bn in foregone tax revenue, with three-fifths relating to lower PAYE and NICs receipts and smaller reductions across a range of other taxes
- £900-1,800 per person, per year in extra pressures on the NHS

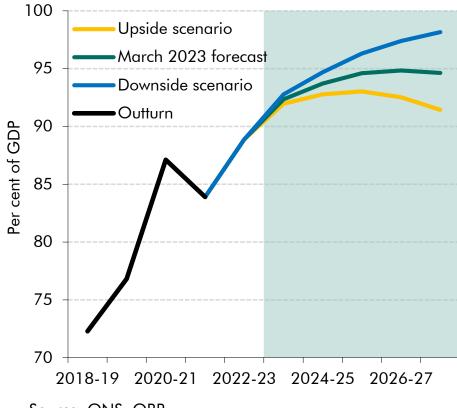
# Scenarios for health-related inactivity

#### **Participation rate**



Source: ONS, OBR

# Public sector net debt excluding Bank of England

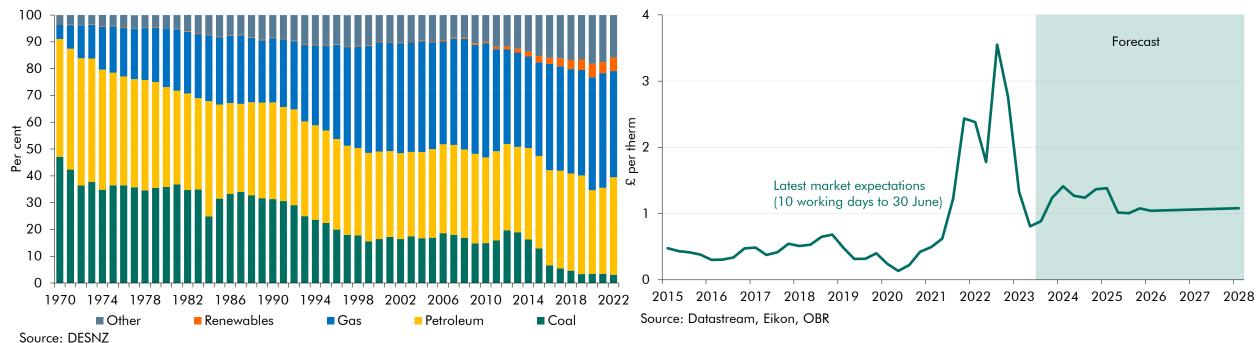


Source: ONS, OBR

# **Energy consumption and gas prices**

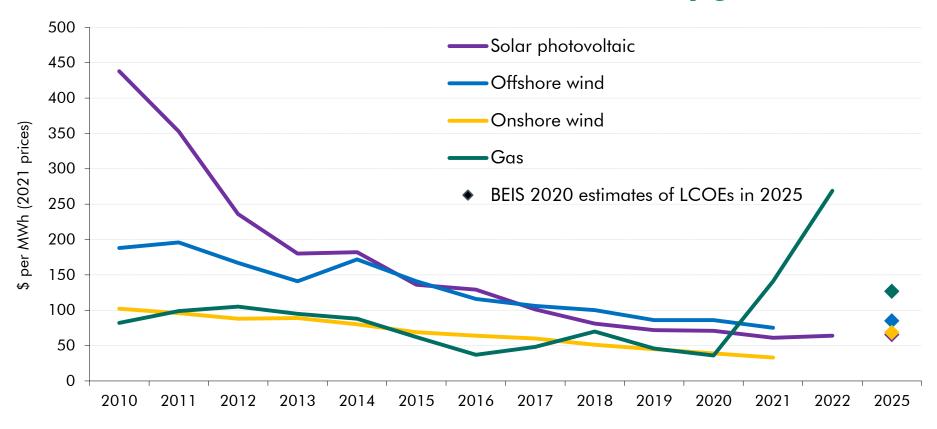
#### **UK** inland energy consumption

#### Latest gas price expectations



# Relative price of energy generation

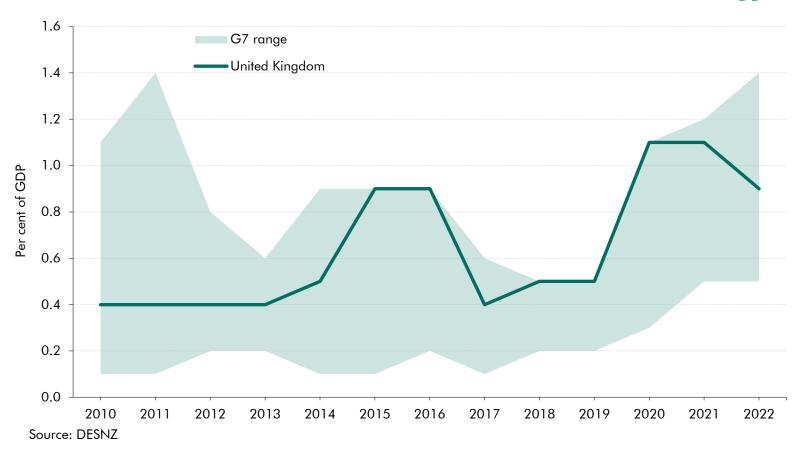
#### Trends in the levelised cost of electricity generation



Source: BEIS, IRENA, OBR

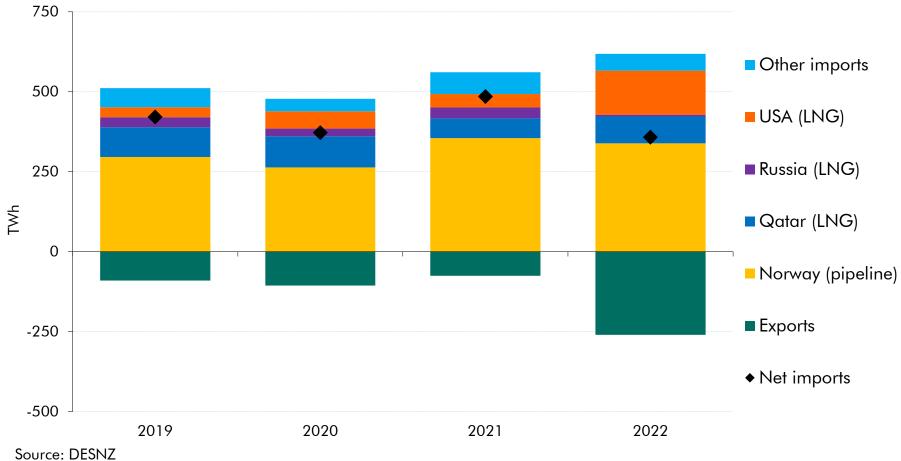
# Renewable energy investment

#### International investment in low-carbon technology



# **Gas imports**





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# Scenario for continued gas dependence

2049-50

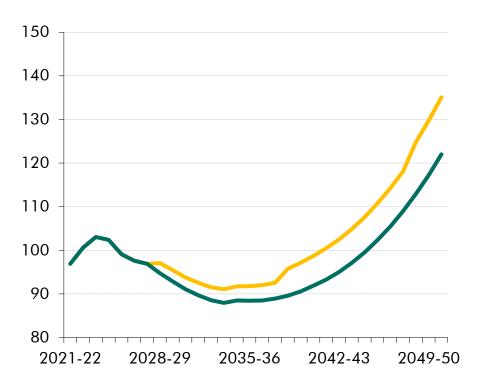
#### **Primary deficit**

# Scenario Baseline Baseline 1 0 -1 -2

2035-36

2042-43

#### **Public sector net debt**

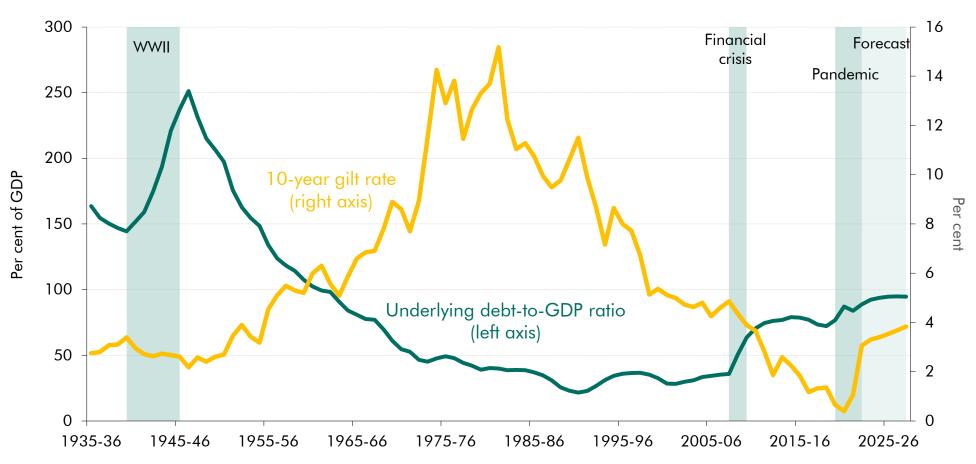


Source: OBR

2021-22

2028-29

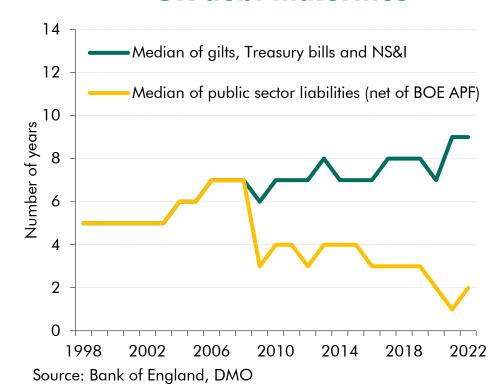
# Government debt and cost of borrowing



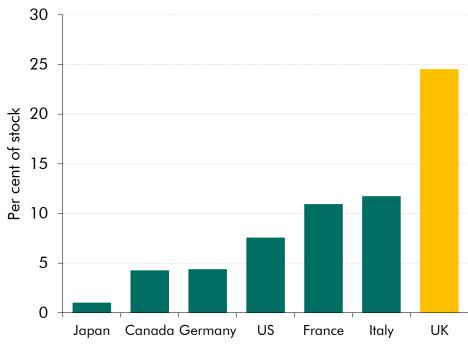
Source: Bank of England, ONS, OBR

# Sensitivity of UK debt to interest and inflation

#### **UK** debt maturities



#### **Stock of index-linked gilts**

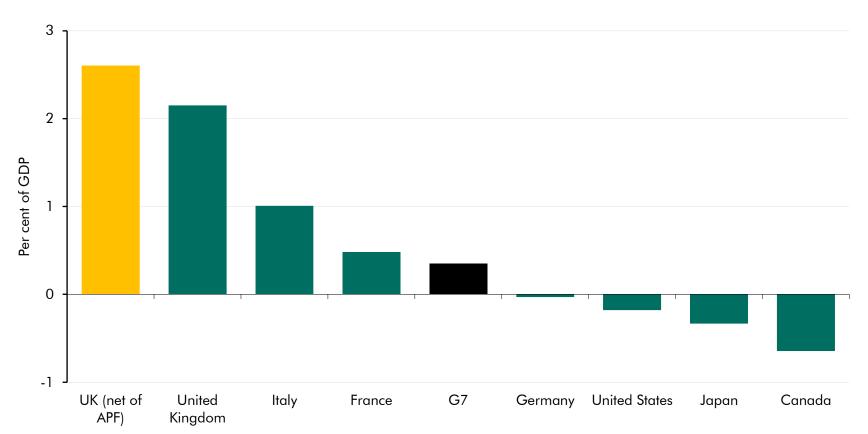


Source: Bloomberg

# Impact of recent interest rate rises

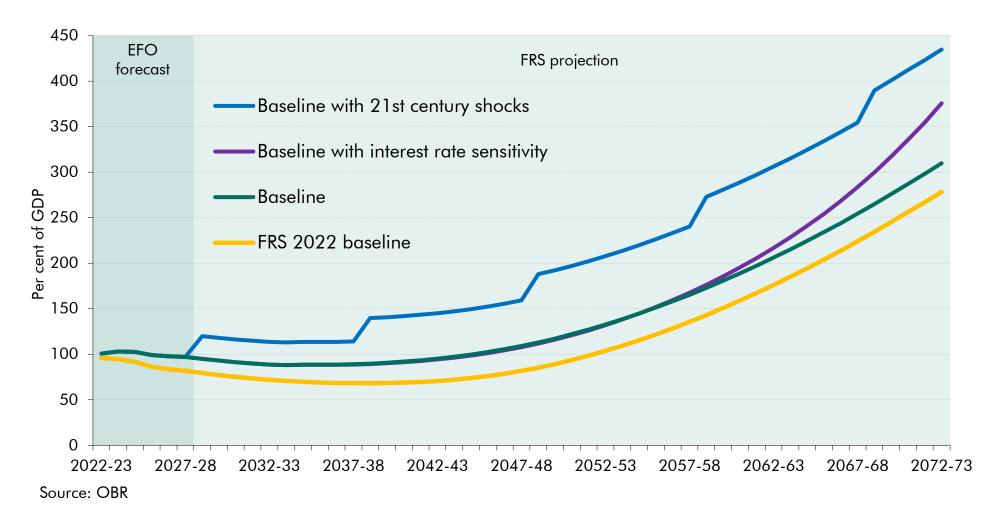
Source: IMF,ONS, OBR

#### Change in government net interest payments from 2019 to 2022



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# Long-term debt scenarios



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#### Conclusion

- 2020s proving to be a risky era for the public finances:
  - Covid pandemic
  - Energy and cost-of-living crisis
  - Sudden rise in interest rates
- Rapid succession of shocks has pushed:
  - Borrowing to its highest level since the 1940s
  - Debt to its highest level since the 1960s
  - Debt servicing costs to their highest level since the 1980s
- Looking ahead, Government faces growing pressures from:
  - Rising health-related inactivity
  - Continued volatility in global gas prices
  - Rising debt stock increasingly sensitive to interest rates and inflation
- Tackling these risks can help contain their fiscal consequences and safeguard sustainability

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#### Thank you for listening

Slides and speaking notes are now available on our website www.obr.uk

Please email us with any further questions OBR.Enquiries@obr.uk