

Office for
**Budget
Responsibility**

October 2021 Economic and fiscal outlook

Richard Hughes
Chairman

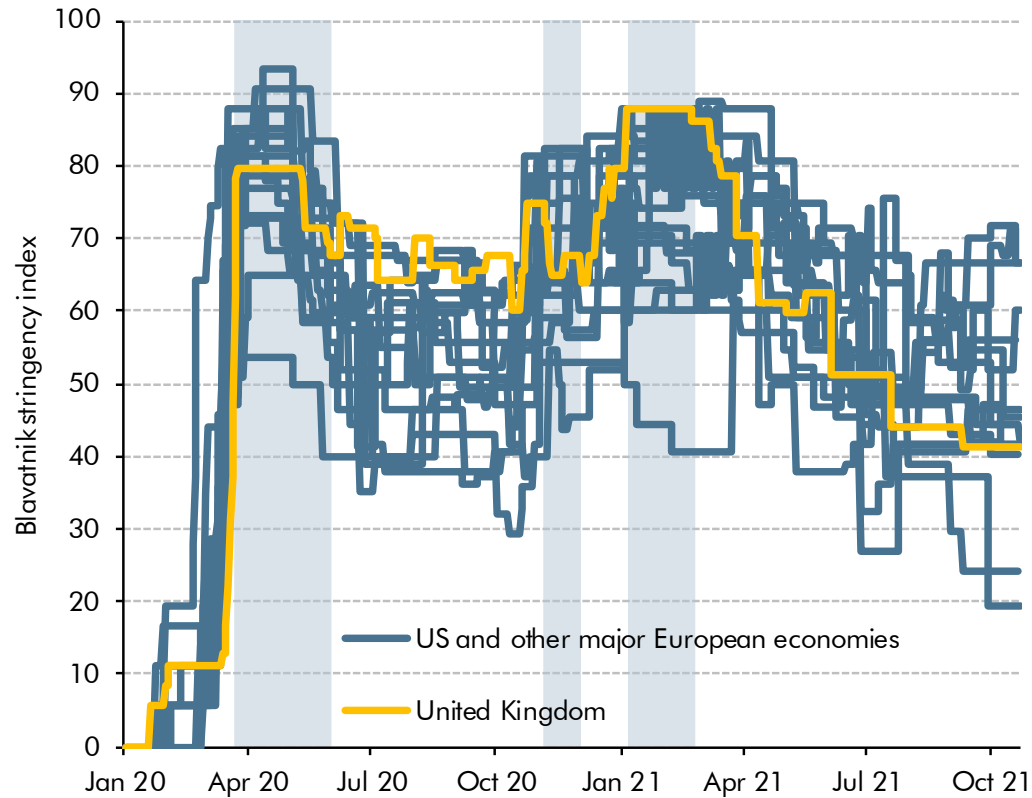
London
27 October 2021

Background

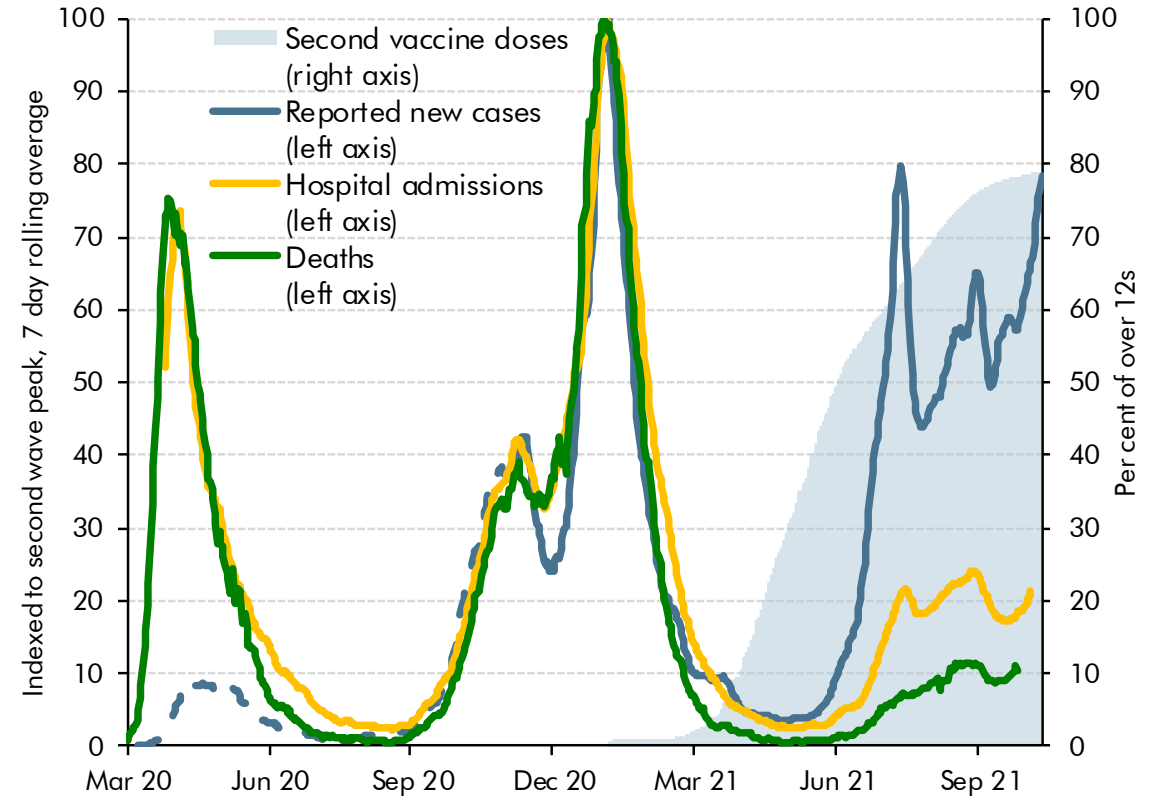
- **Thanks to Charlie, Andy, OBR staff & government analysts and scientists**
- **All assumptions, analysis & scenarios are our own**
- **Pre-measures forecast closed on 24th September**
 - Earlier than usual to allow Chancellor to complete multi-year 2021 Spending Review
 - *EFO* includes estimates of the fiscal implications of the latest data (22nd October)
- **Post-measures forecast takes includes all policies up to and including the 2021 Budget and Spending Review**

Epidemiological developments

Lockdown stringency index



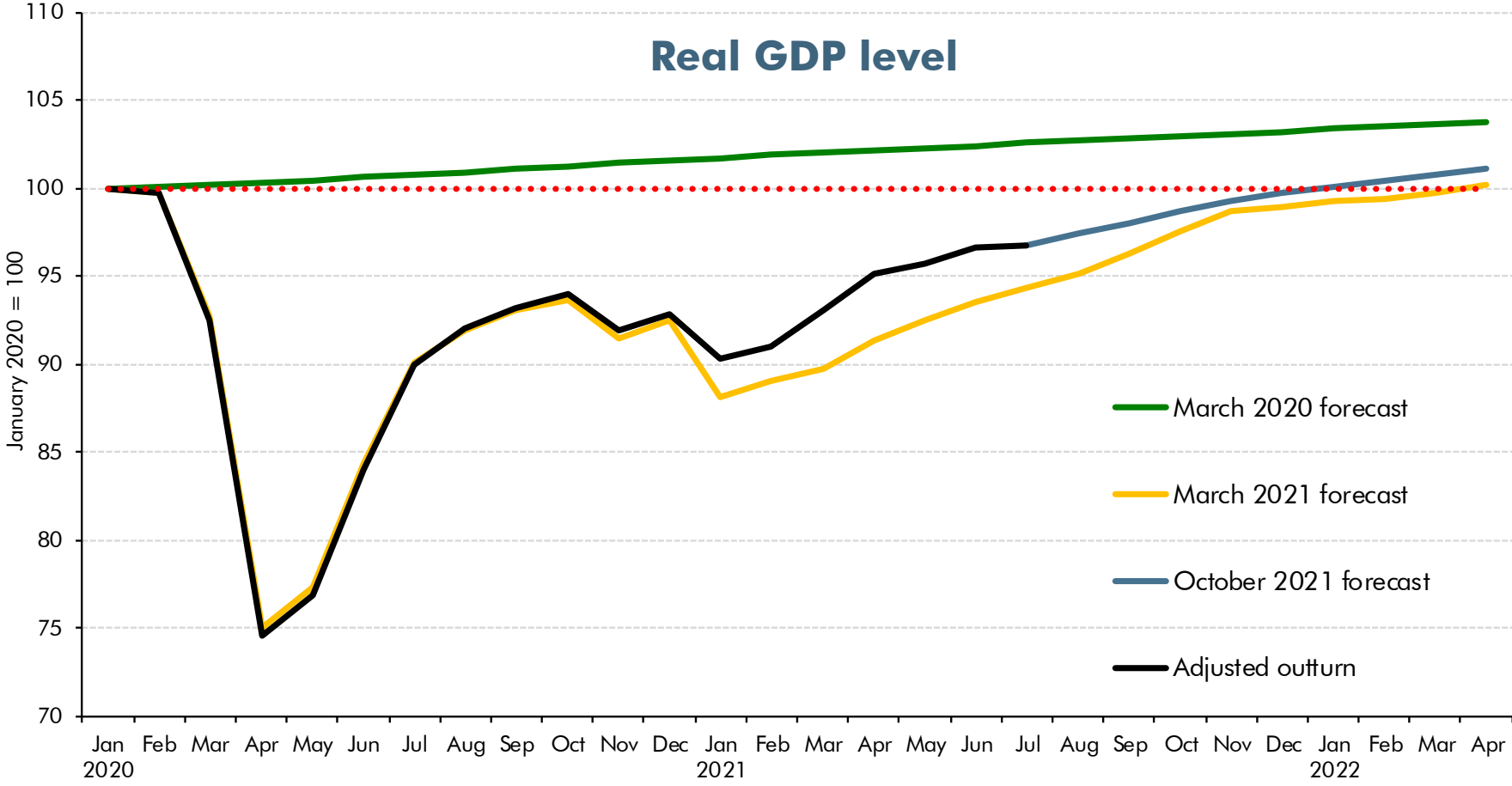
Coronavirus cases, hospitalisations, deaths, and vaccines



Note: Shaded areas denote periods of UK lockdowns.
Source: Blavatnik School of Government, OBR

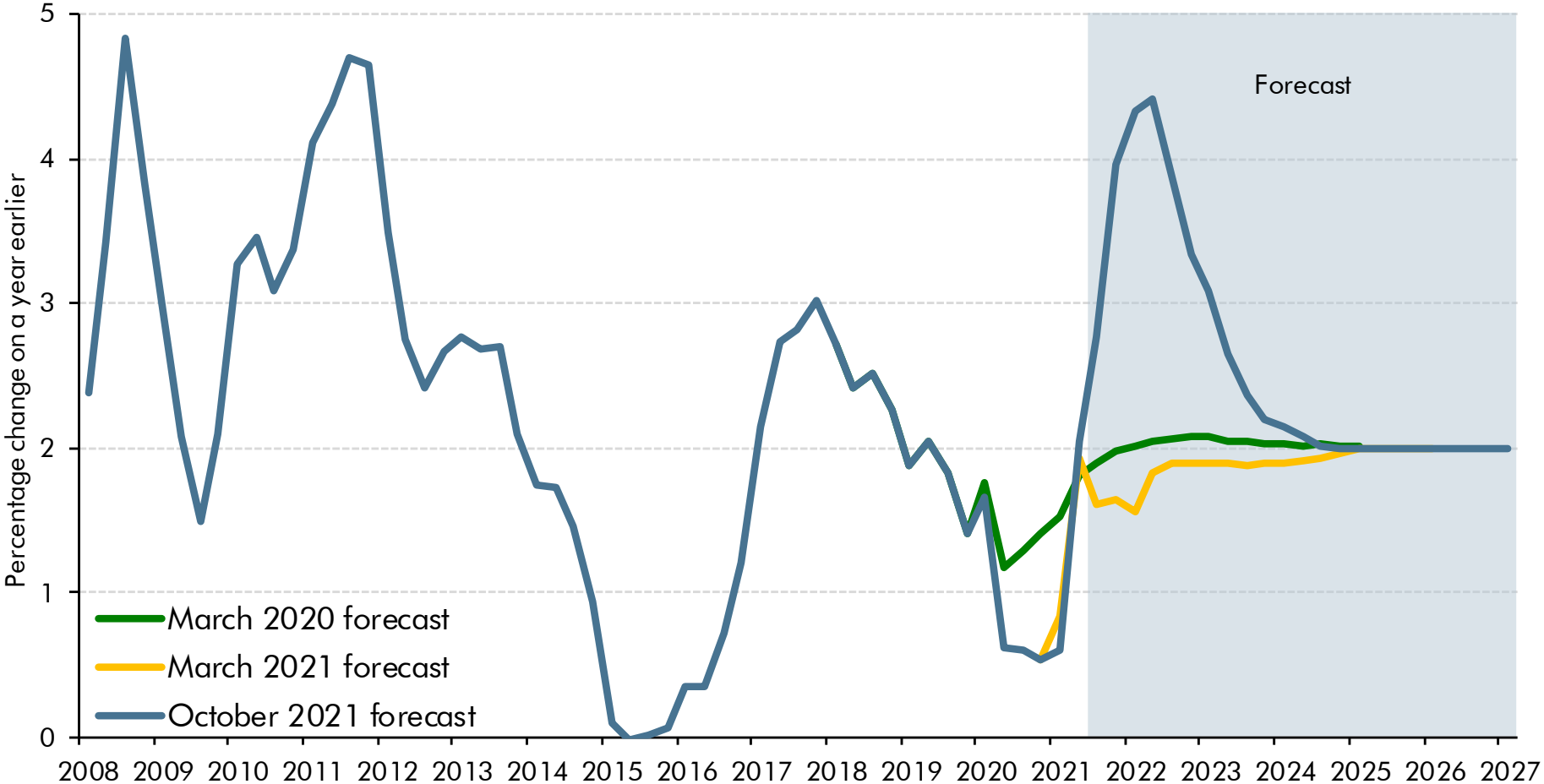
Source: GOV.UK, OBR

Economic developments since March



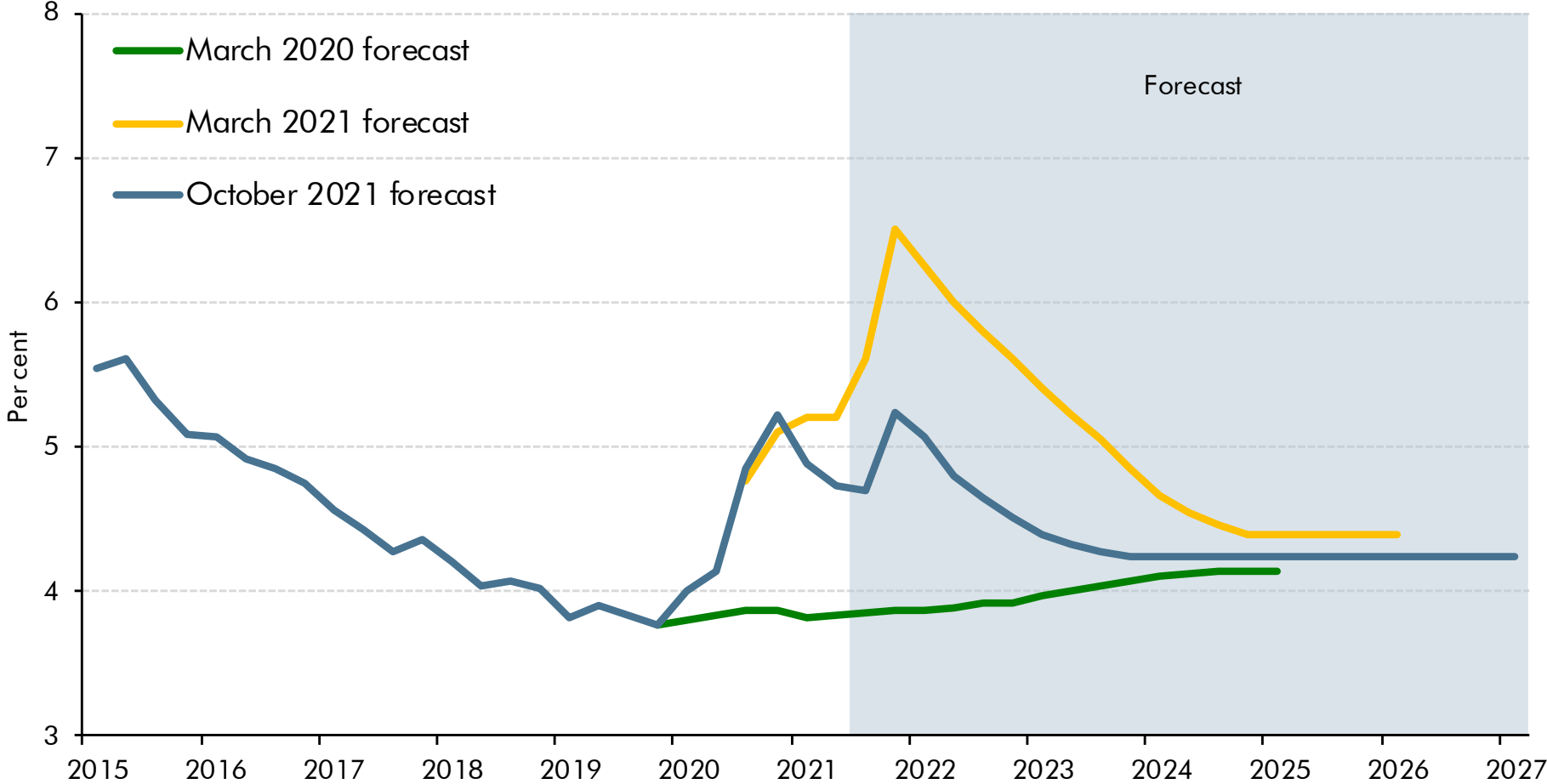
Source: ONS, OBR

CPI Inflation



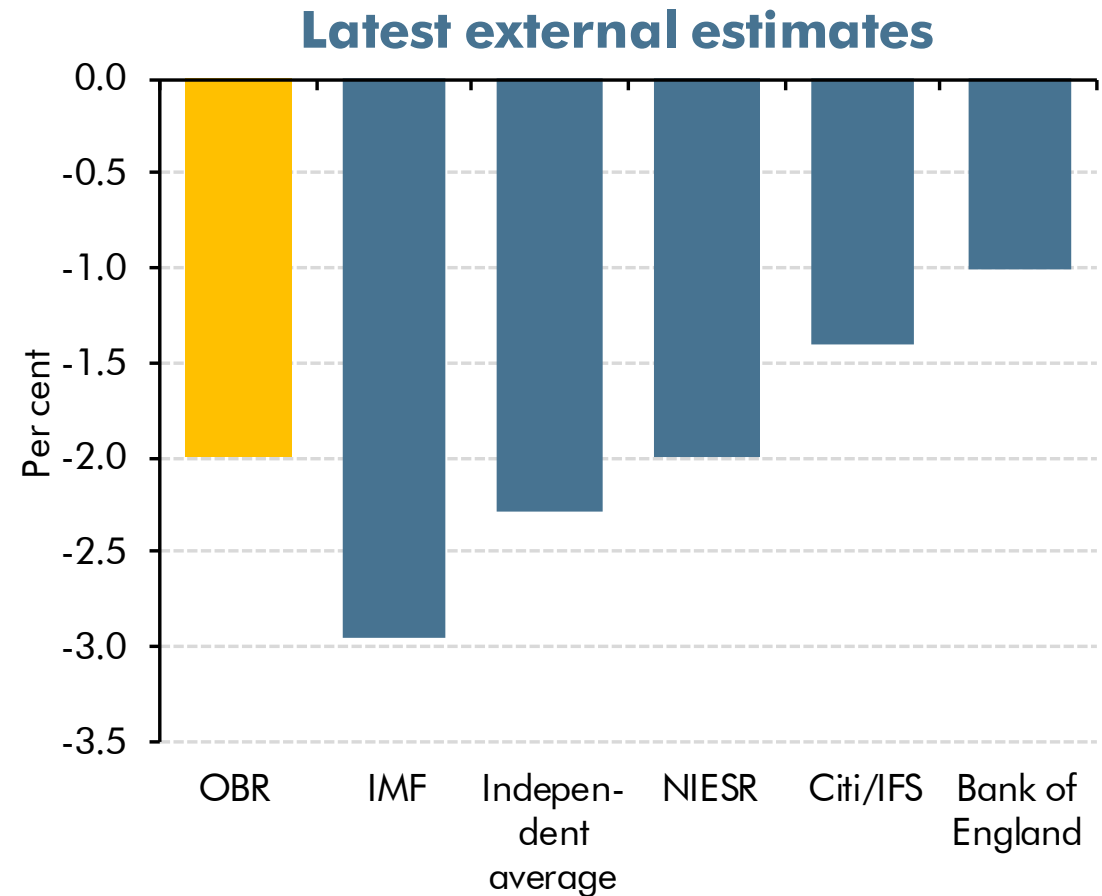
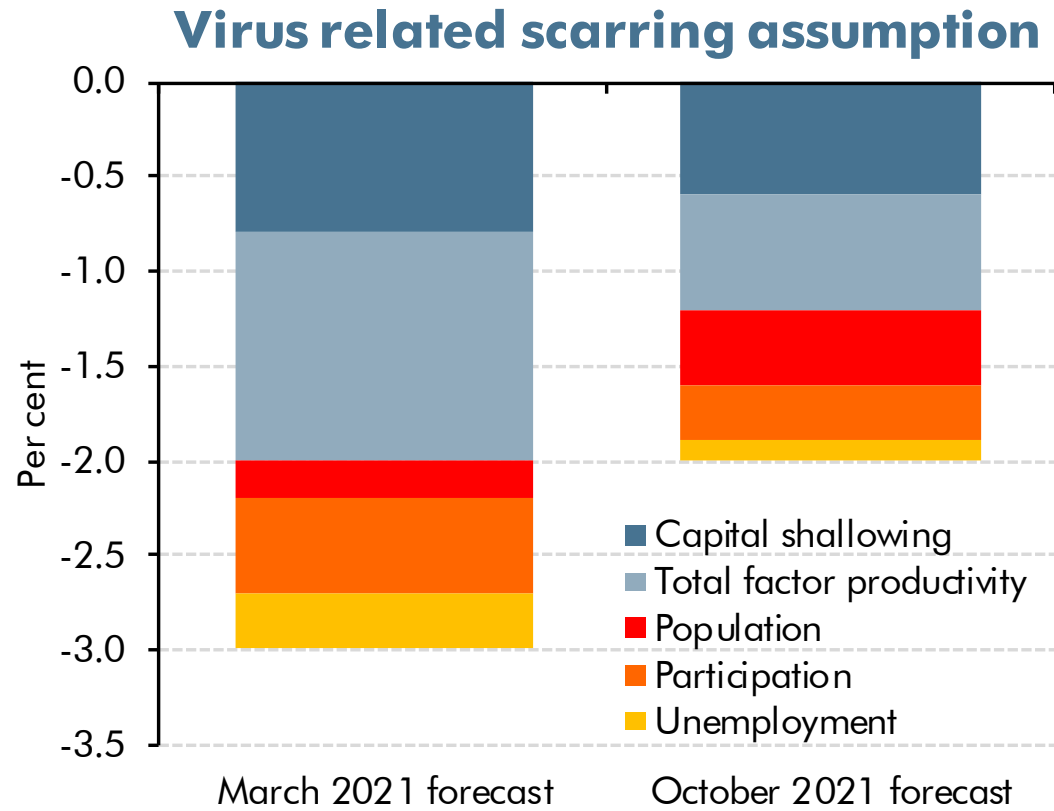
Source: ONS, OBR

Unemployment



Source: ONS, OBR

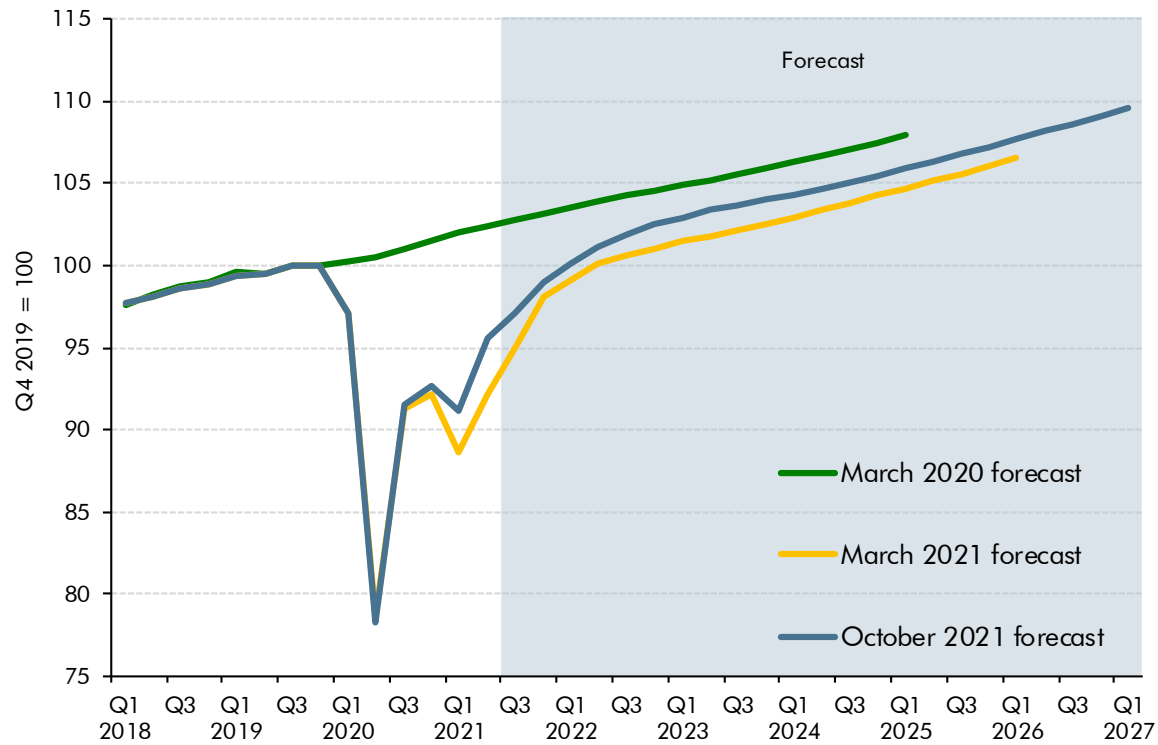
Economic scarring from the pandemic



Source: Bank of England, HM Treasury, IFS, IMF, OBR

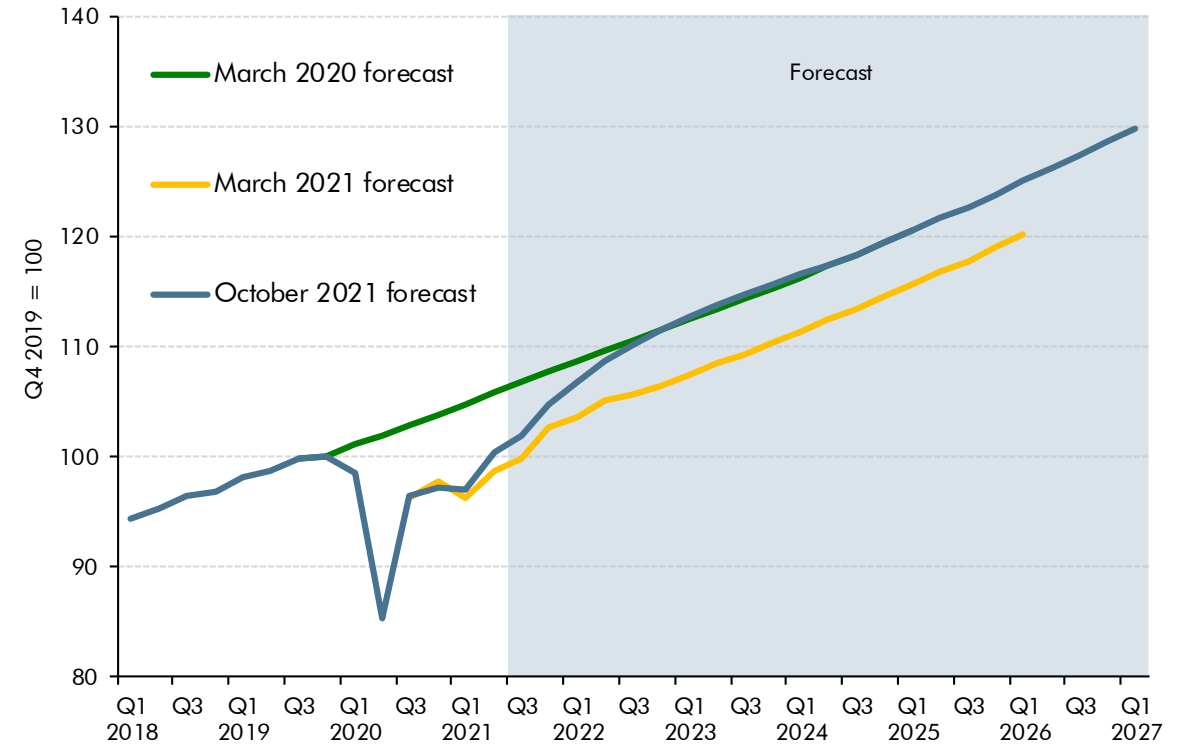
Medium-term economic outlook

Real GDP level



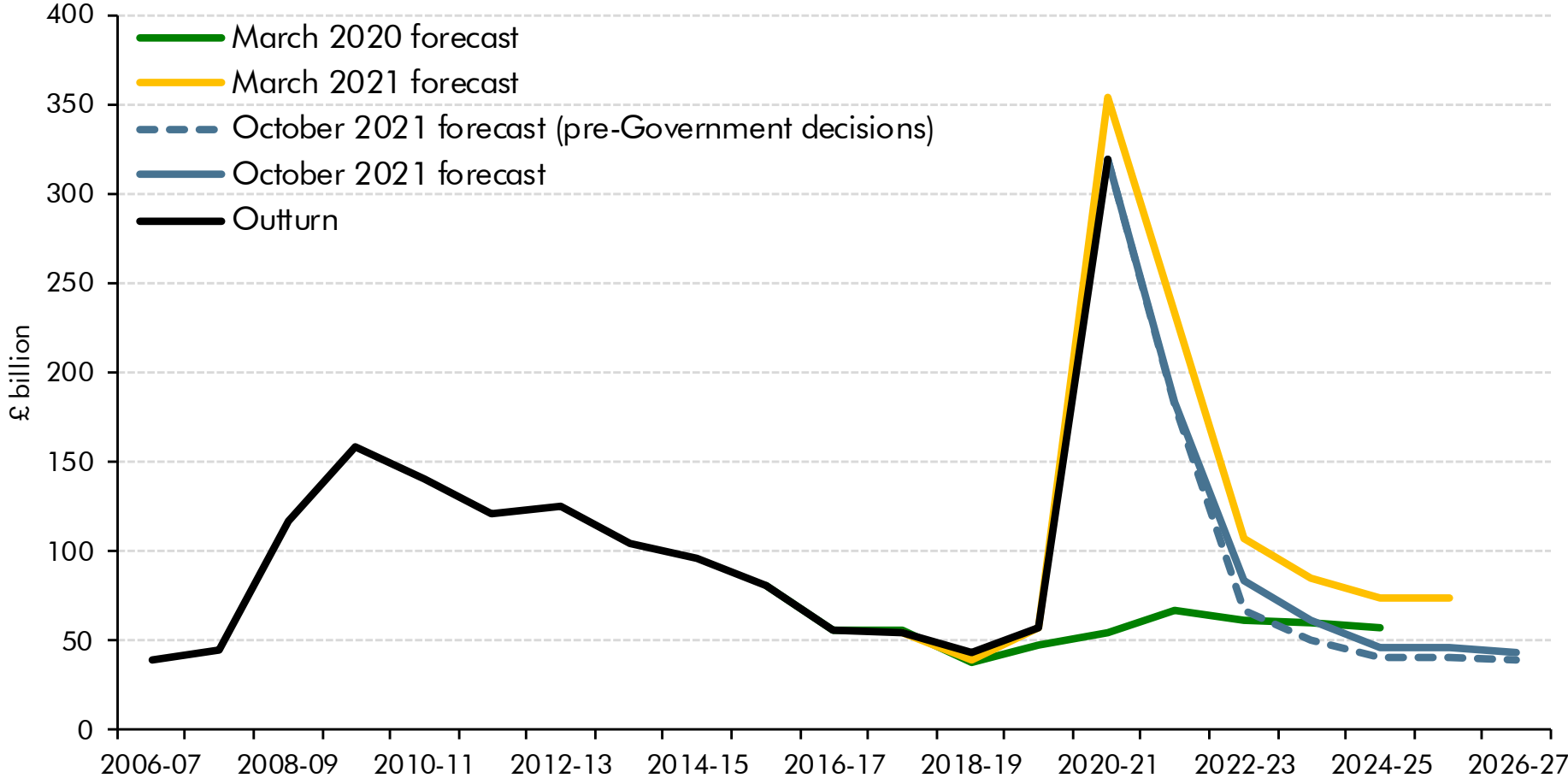
Source: ONS, OBR

Nominal GDP level



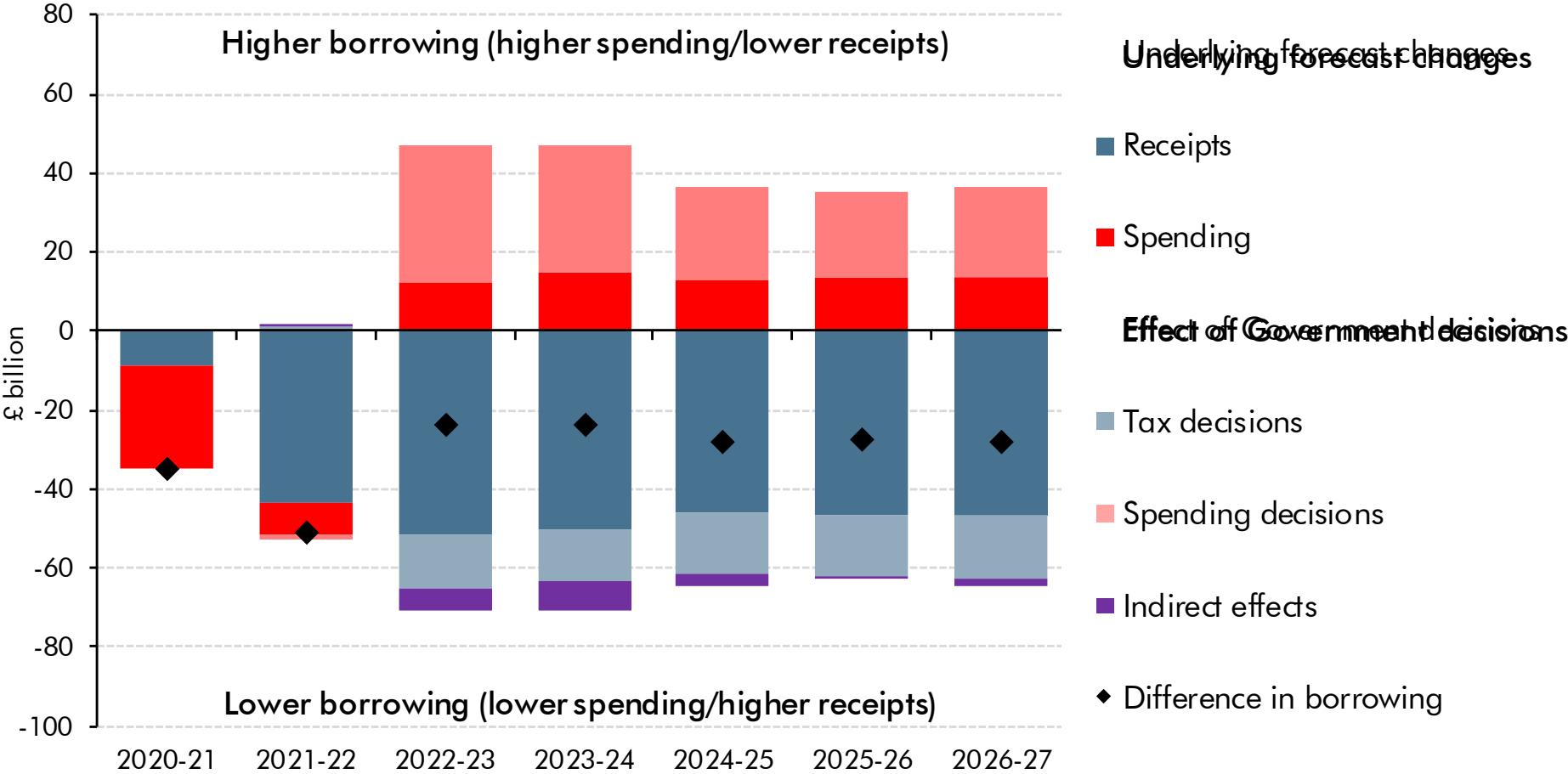
Source: ONS, OBR

Government borrowing



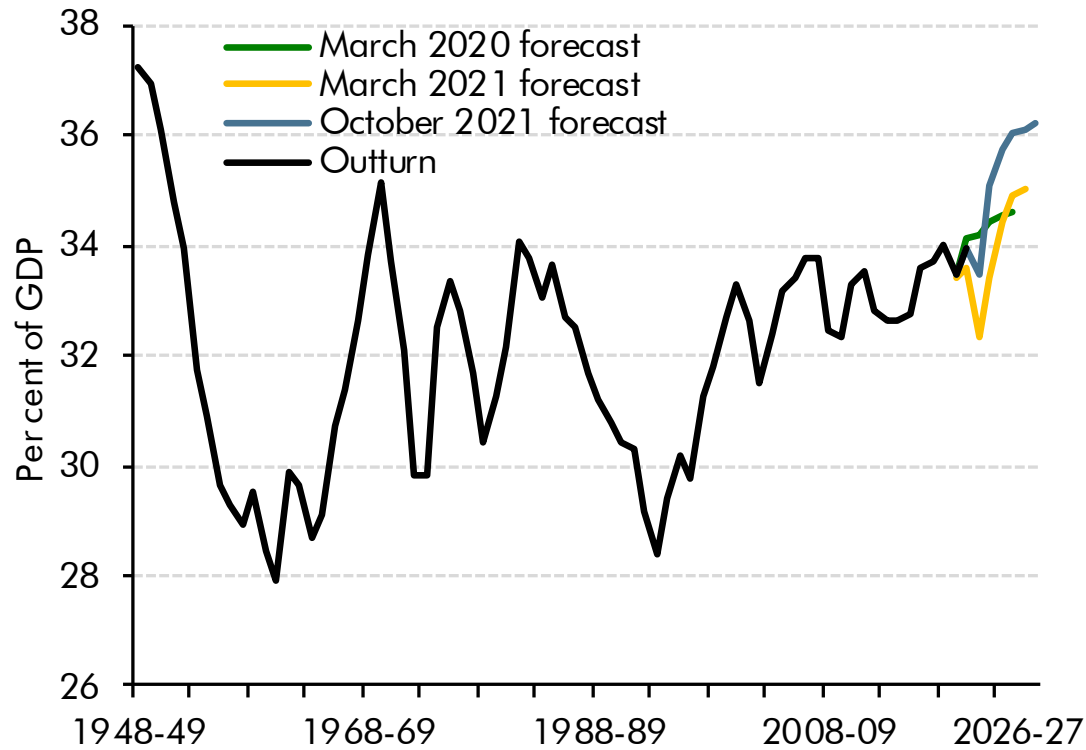
Source: ONS, OBR

Sources of change in borrowing since March

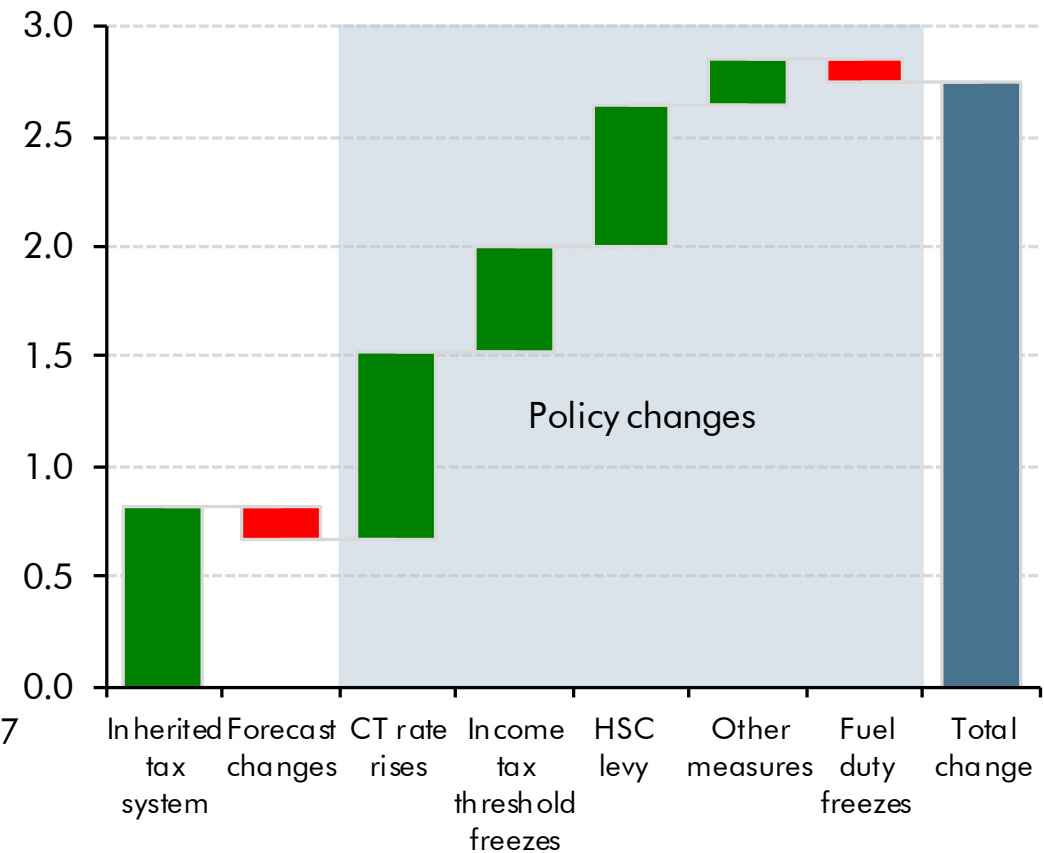


Tax revenues

Tax-to-GDP ratio



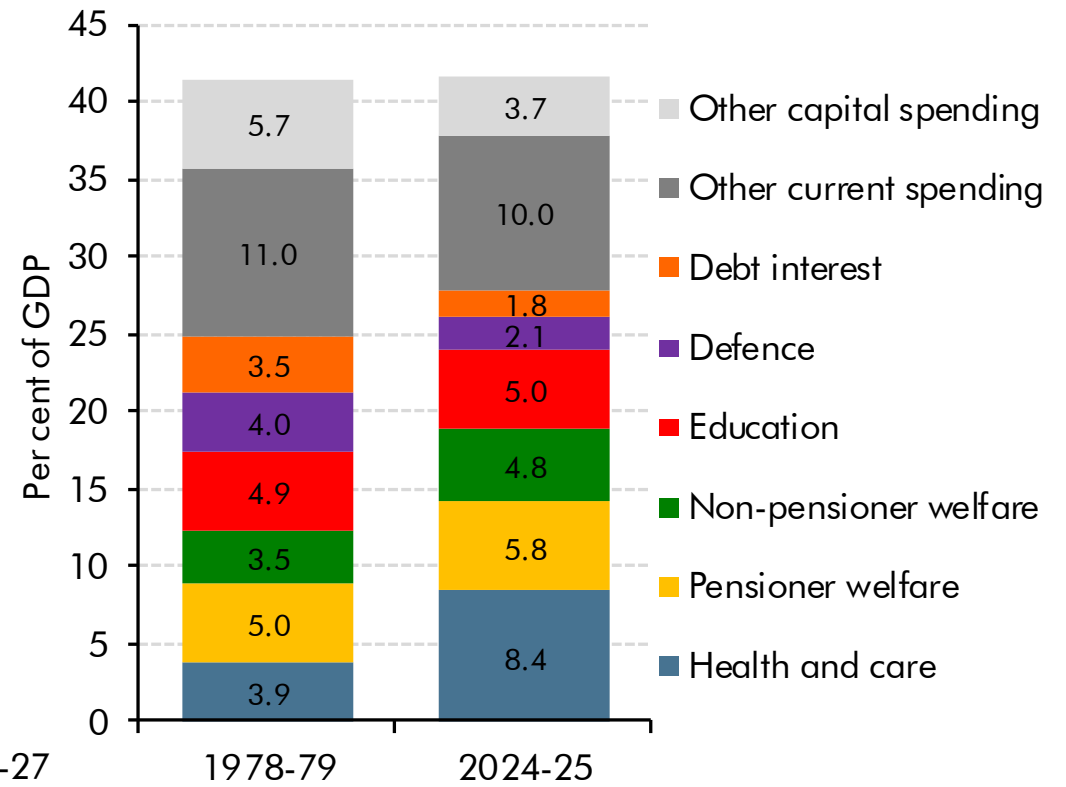
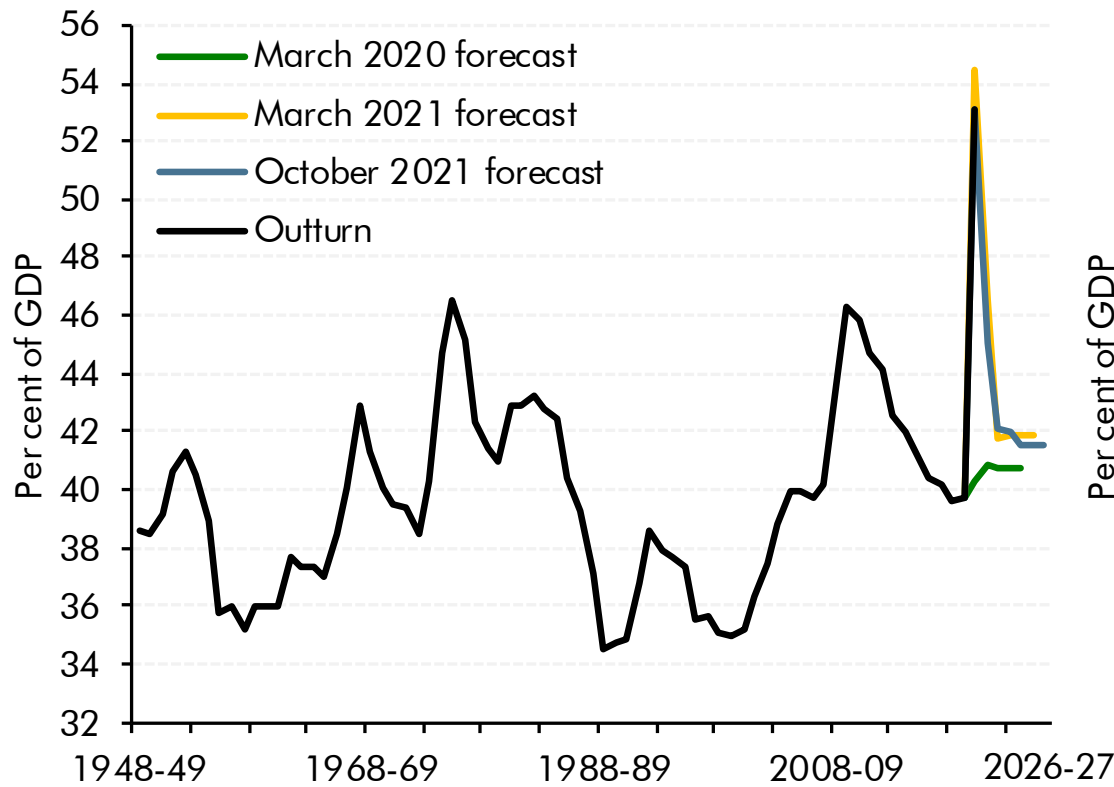
Source of change in tax-to-GDP ratio (2019-20 to 2026-27)



Source ONS, OBR

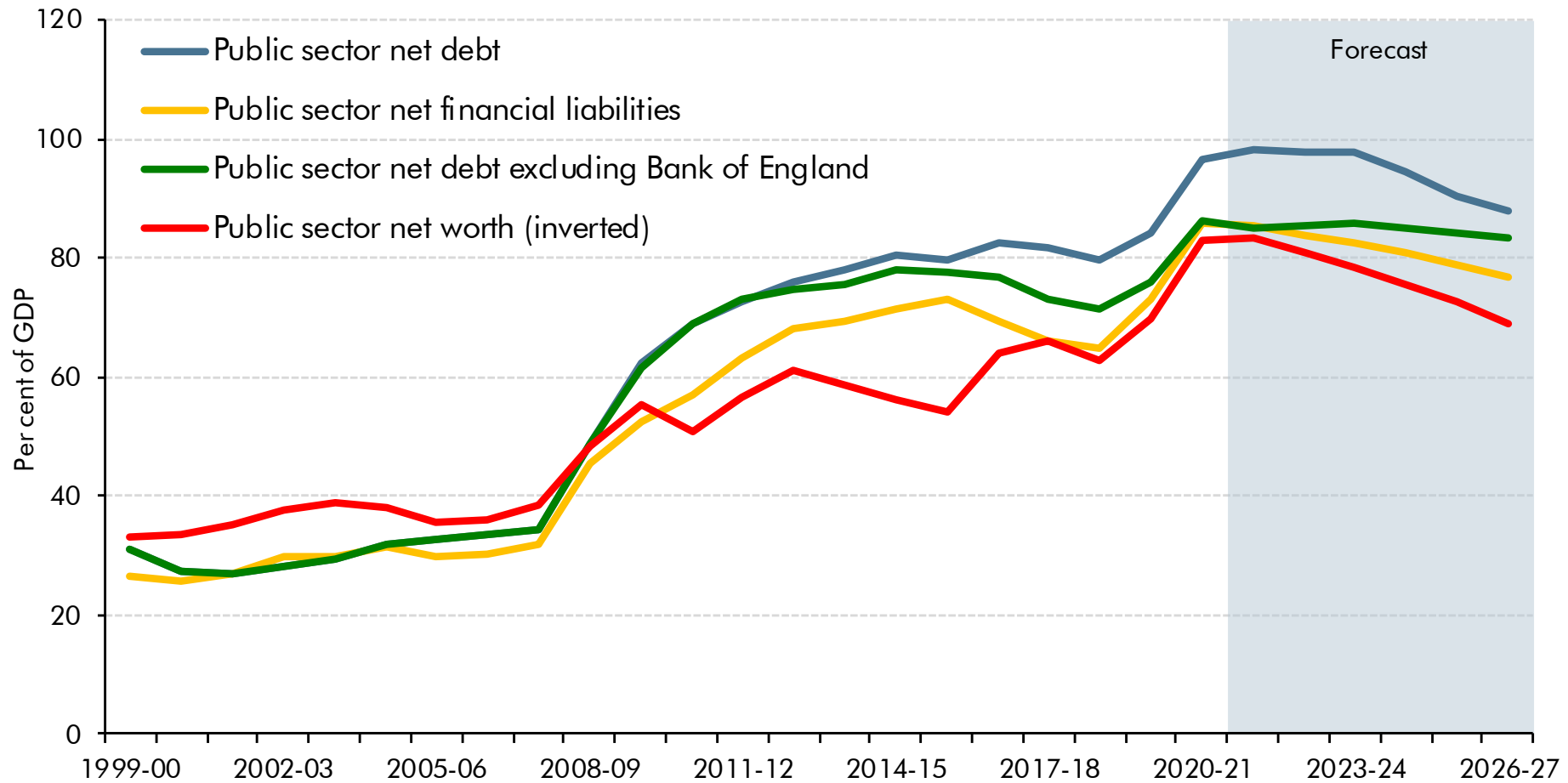
Public spending

Spending-to-GDP ratio



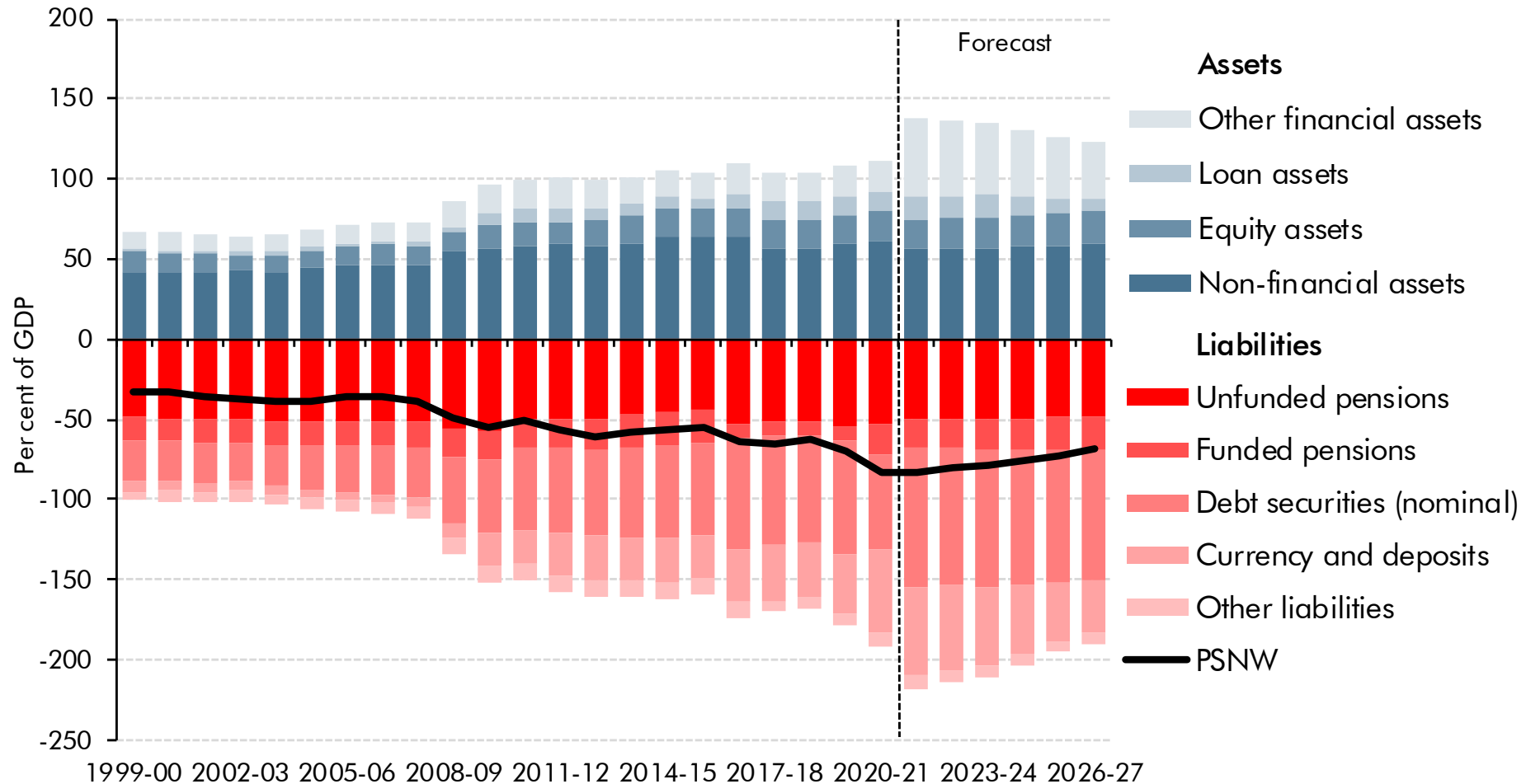
Source: Bank of England, DHSC, DWP, HMT, IFS, ONS, OBR

Public sector balance sheet



Source: ONS, OBR

Public sector net worth



Source: OBR

Fiscal rules

New fiscal rules

Fiscal mandate:
underlying debt falls as a % of GDP in 2024-25

Supplementary target:
balanced budget by 2024-25

Investment cap:
net investment no more than 3% on average

Welfare cap

October
2021

Headroom



£17.5bn



£25.1bn

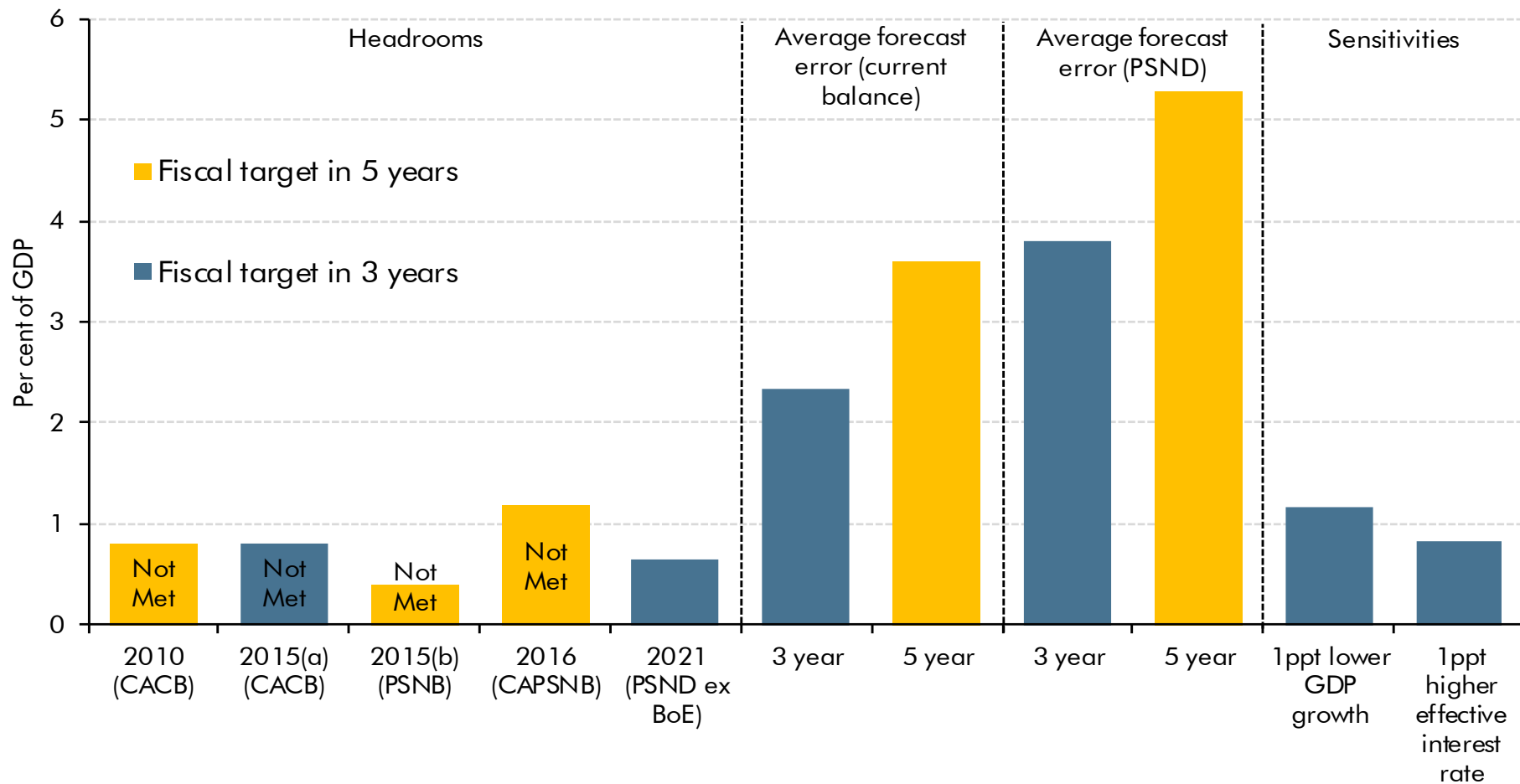


£7.3bn



£2.8bn

Headroom against fiscal rules

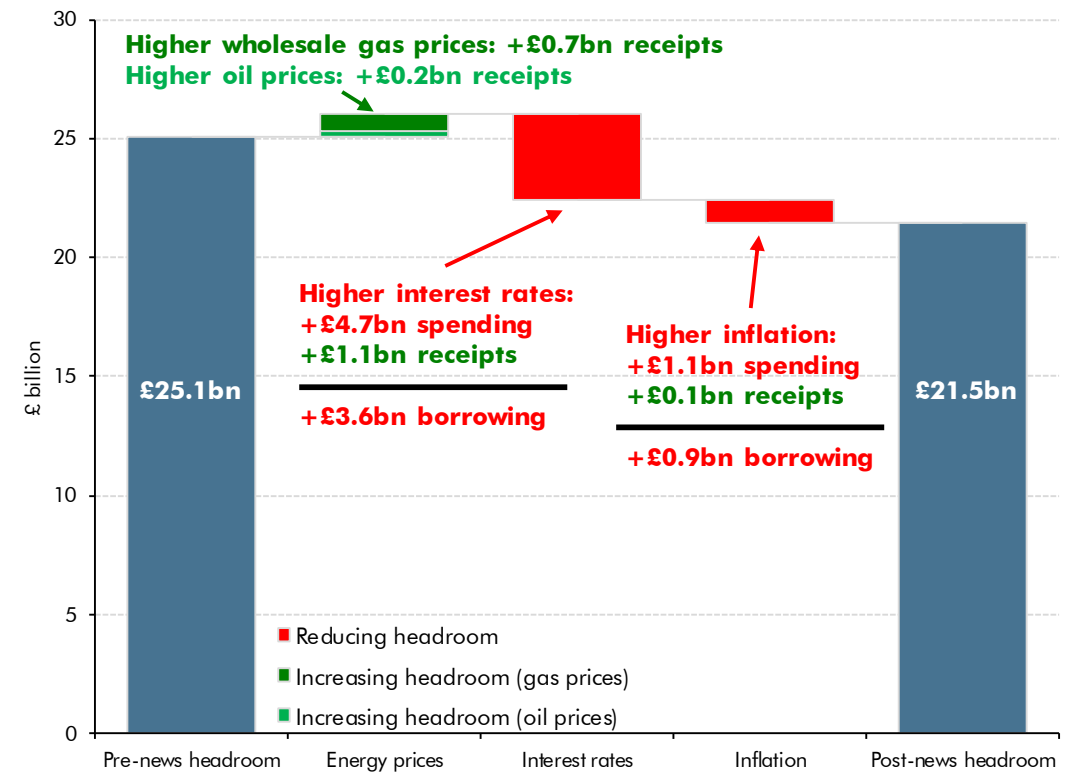


Source: OBR

News since closing our forecast

News since 24 Sept (As of 22 October)		Likely forecast impact	
		Economy	Fiscal
Nominal GDP	Level 1.6ppts higher pre-pandemic	↑	↑ ↓
	Growth 1.2ppts higher since pandemic		
Energy prices	Oil prices \$6 per barrel higher	↓	↑
	Gas prices 24 pence per therm higher		
Inflation	CPI & RPI inflation 0.4ppts higher	↓	↓
Interest rates	0.2ppts higher	↓	↓
Likely net impact		Neutral	Slightly negative

Impact on current budget headroom



Source: OBR

Conclusion

- **Economy has emerged from worst of the pandemic with lighter scars than we initially feared**
- **On top of £35 bn in extra revenue from stronger economy, Budget added £15 bn in tax rises – taking the tax burden to highest level since early 1950**
- **Spending Review used £30 bn of additional revenue to pay for larger post-pandemic state – the largest since the late 1970s**
- **Remaining c£20 bn enough to balance the current budget and getting debt falling in 3 years – but by very narrow of margins**