

Welfare spending: Trends, prospects and risks

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Background



The Office for Budget Responsibility

- Created in 2010 to provide independent and authoritative analysis of the public finances
- Produces the Budget and Autumn Statement forecasts of the economy and public finances
- Assesses Government progress against fiscal targets
- Reports on the sustainability of the public finances and the health of the public sector balance sheet
- Scrutinises the Government's costing of policy measures
- Objective to make fiscal forecasts and costings unbiased and clear, but we have no role in making or commenting on Government policy

Responsibility















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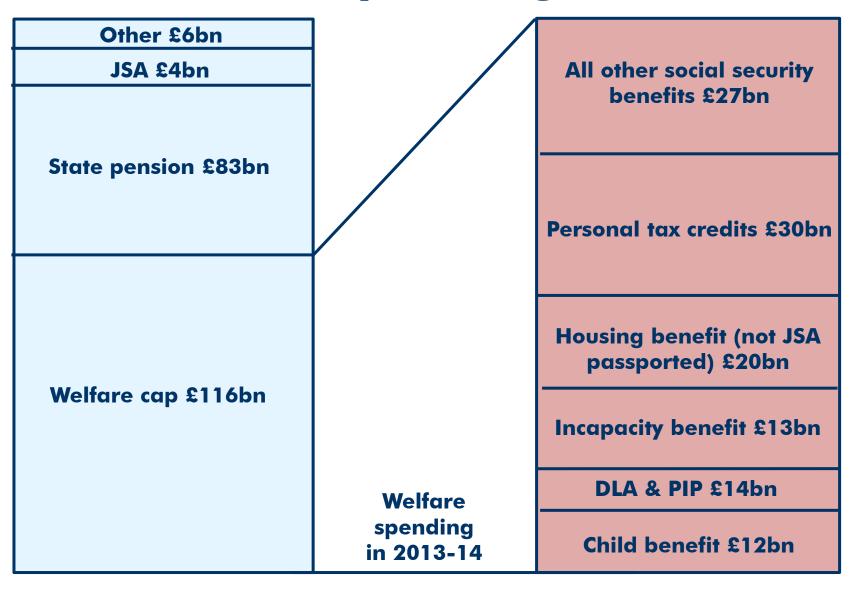
Welfare Trends Report



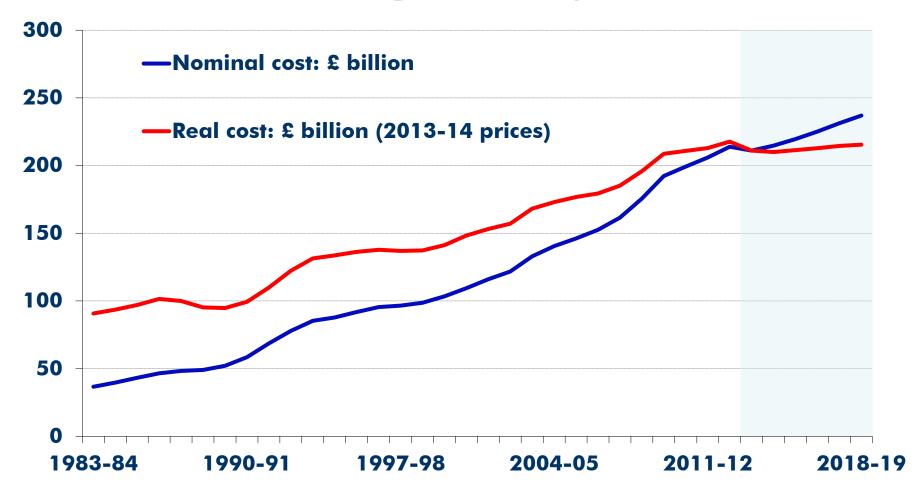
Welfare Trends Report

- Government announced cap on cash spending on a subset of social security benefits and tax credits
- The OBR assesses performance against the cap
- And we have been asked to "prepare and publish information on the trends and drivers of welfare spending within the cap"
- We have put that in a broader welfare context

Total welfare spending in the UK

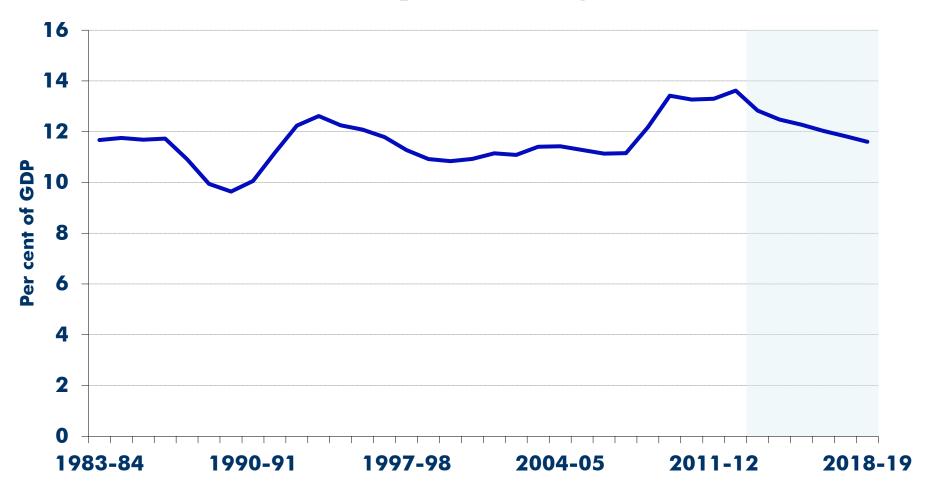


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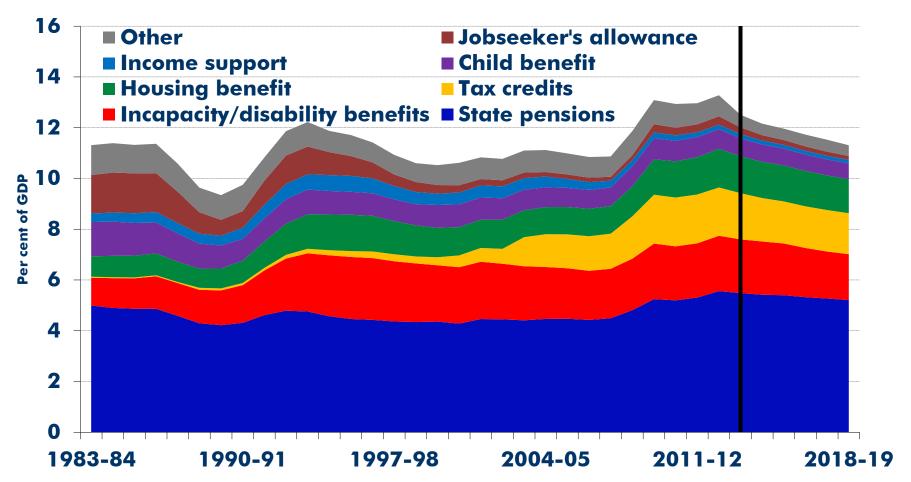


Total welfare spending in the UK





Welfare spending by type of benefit





Key drivers of welfare spending

- Demographic and economic trends
- Impact of major reforms
- Take-up
- Wider policy decisions

Changes in welfare spending

| | Changes (per cent of GDP) | | | |
|------------------------|---------------------------|----------------|--|--|
| | 83-84 to 07-08 | 07-08 to 12-13 | | |
| State pensions | -0.7 | 1.1 | | |
| Housing benefit | 0.3 | 0.4 | | |
| Tax credits | 1.3 | 0.5 | | |
| Disability benefits | 0.7 | 0.2 | | |
| Incapacity benefits | 0.0 | 0.0 | | |
| Income support | -0.1 | -0.1 | | |
| Unemployment benefits | -1.4 | 0.2 | | |
| Child benefits | -0.6 | 0.0 | | |
| Other welfare spending | -0.2 | 0.1 | | |
| Total welfare spending | -0.5 | 2.5 | | |

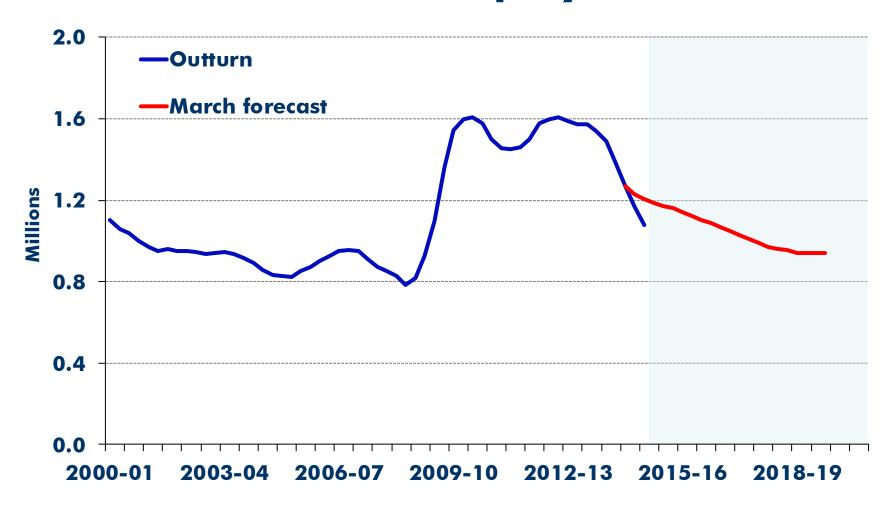


Latest medium-term forecasts

| Changes between 2014-15 and 2019-20 (per cent of GDP) | | | |
|---|------|--|--|
| Welfare spending subject to welfare cap | -0.7 | | |
| Tax credits | -0.1 | | |
| Housing benefit (inside cap) | -0.1 | | |
| Incapacity benefits | -0.1 | | |
| Disability benefits | -0.2 | | |
| Other benefits | -0.3 | | |
| Welfare spending outside the welfare cap | -0.2 | | |
| State pension | -0.1 | | |
| Unemployment benefits | -0.1 | | |
| Other benefits | 0.0 | | |
| Total welfare spending | -0.9 | | |

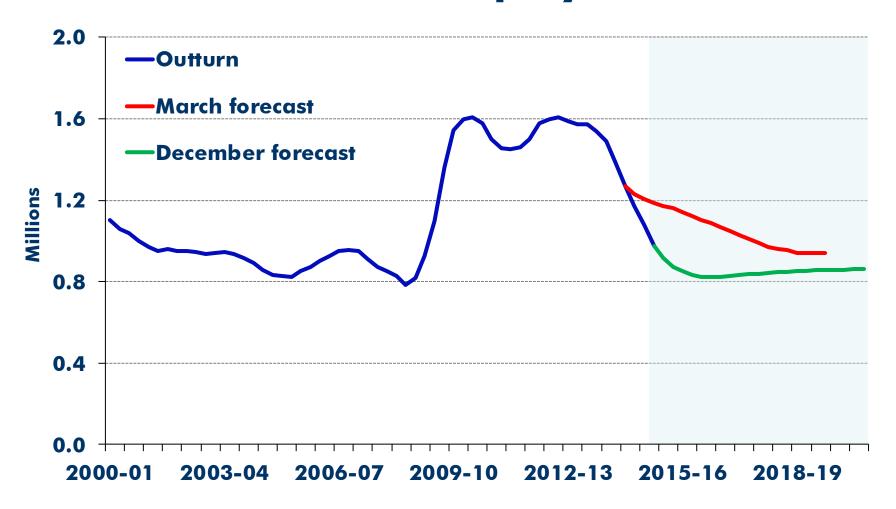
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Claimant count unemployment



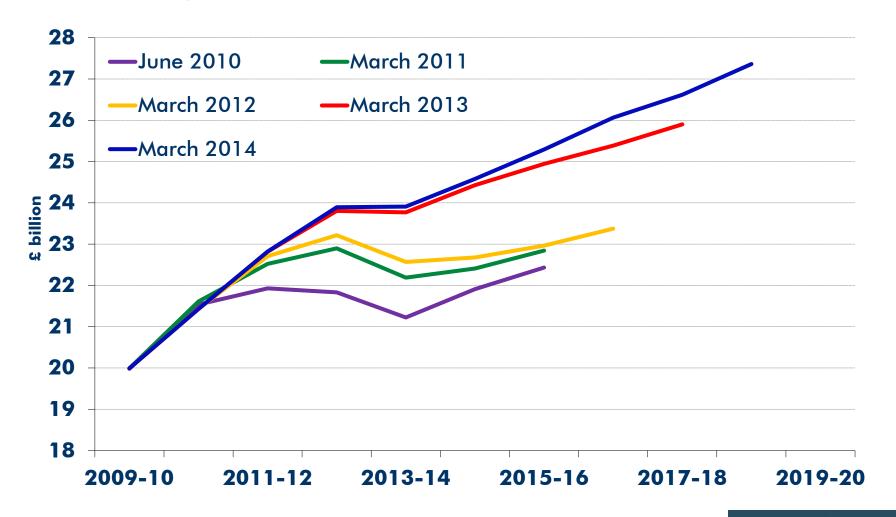


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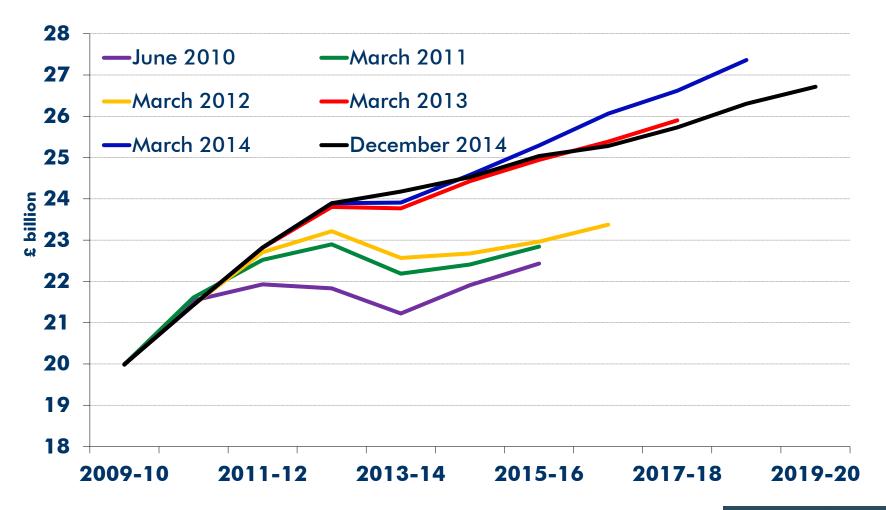


Housing benefit: forecasts



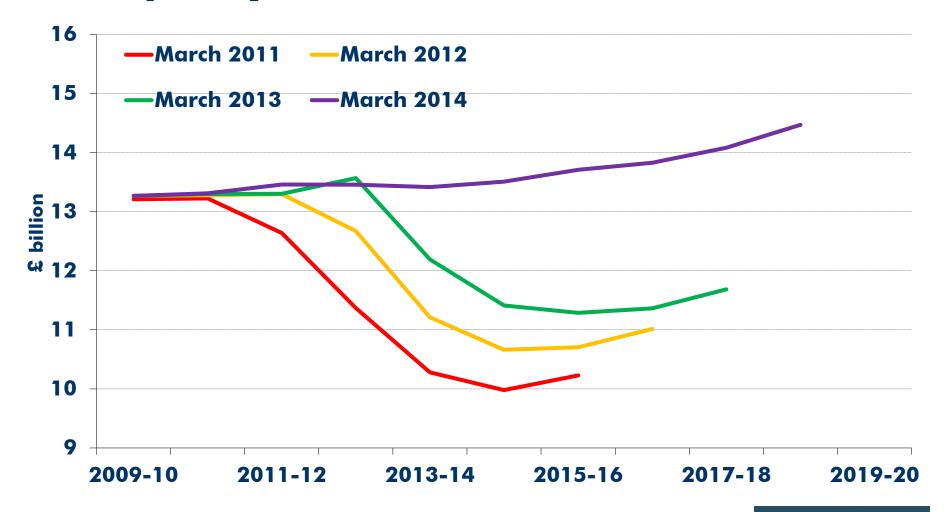


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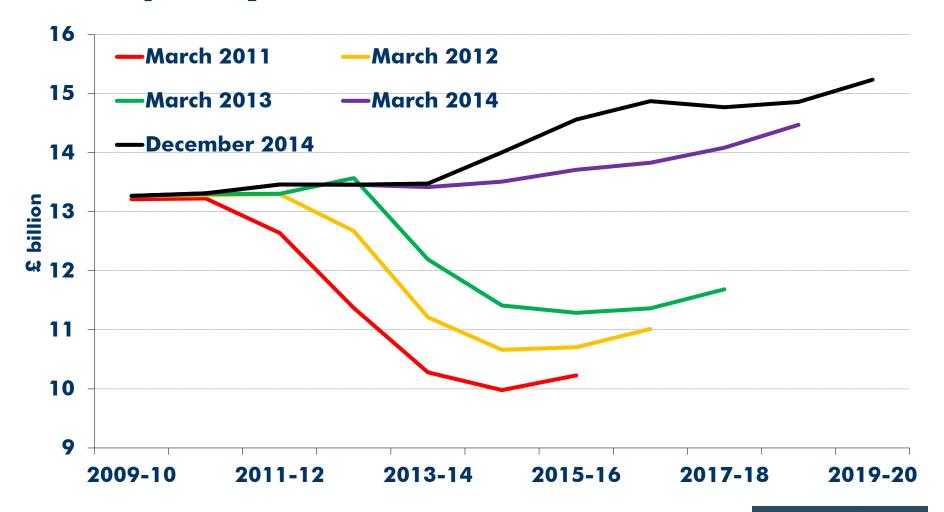


Incapacity benefits: forecasts



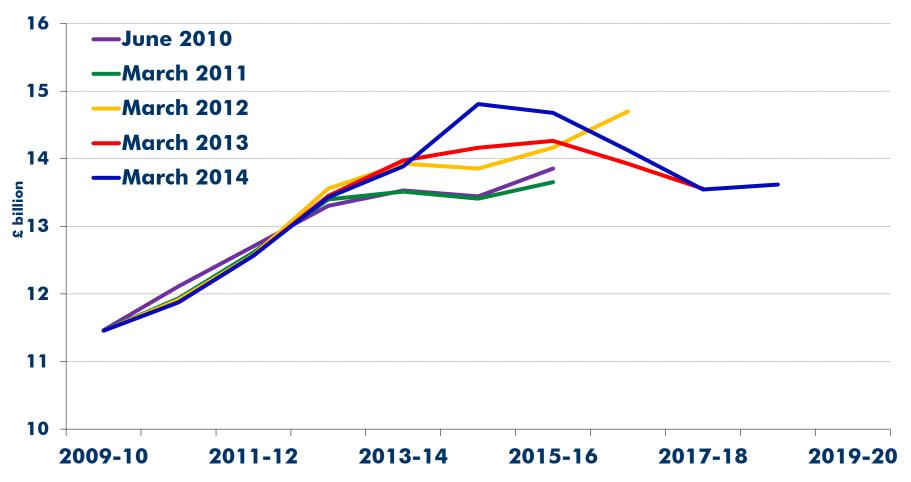


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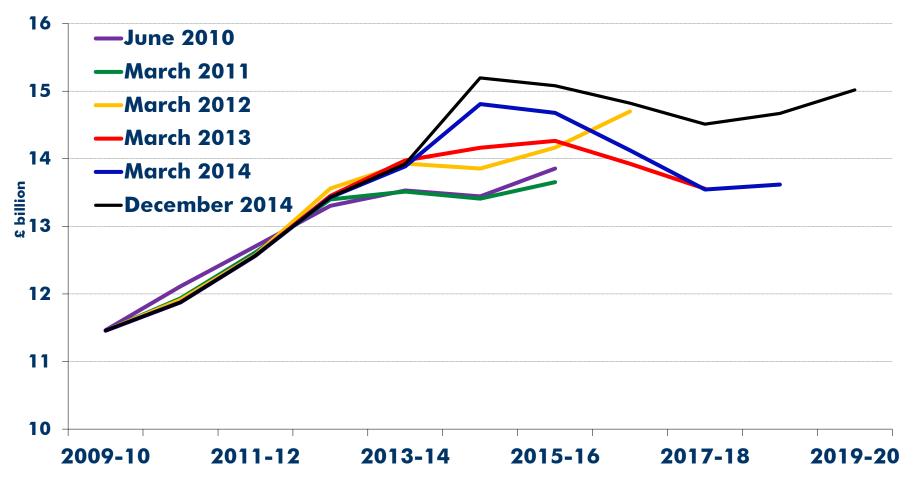


DLA/PIP: forecasts



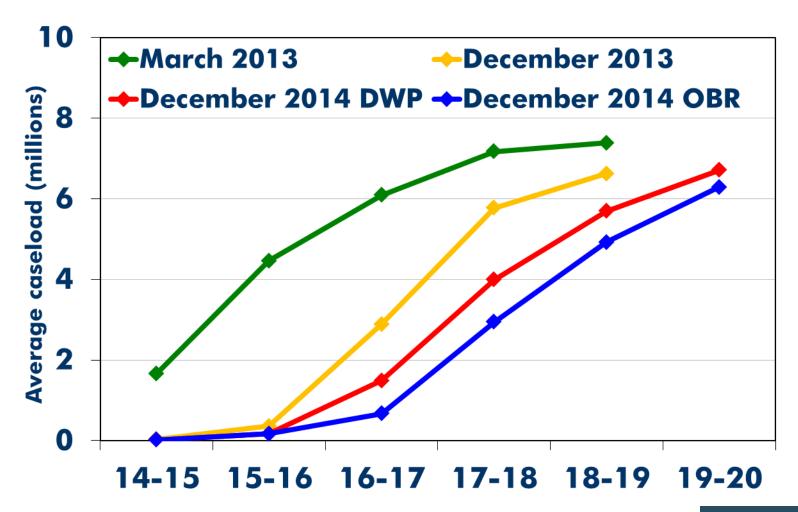


DLA/PIP: forecasts





Universal credit rollout schedule





| | £ billion | | | |
|----------------------------------|-----------|---------|---------|---------|
| | 2015-16 | 2016-17 | 2017-18 | 2018-19 |
| Welfare cap | 119.7 | 122.3 | 124.8 | 127.0 |
| 2 per cent forecast margin | 2.4 | 2.4 | 2.5 | 2.5 |
| Forecasting changes | 1.1 | 0.6 | 0.1 | -0.3 |
| Economic assumptions | -0.1 | -1.1 | -1.4 | -1.5 |
| Incapacity benefits modelling | 0.8 | 1.1 | 0.9 | 0.6 |
| Disability benefits modelling | 0.5 | 0.9 | 1.2 | 1.3 |
| Other | -0.1 | -0.3 | -0.5 | -0.7 |
| Autumn Statement policy measures | -0.2 | -0.6 | -1.0 | 0.2 |
| December forecast | 120.7 | 122.4 | 124.0 | 126.8 |
| Forecast vs welfare cap | 0.9 | 0.1 | -0.8 | -0.1 |



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